

**ADOPTED****AMERICAN BAR ASSOCIATION****COMMISSION ON IMMIGRATION****REPORT TO THE HOUSE OF DELEGATES****RECOMMENDATION**

1 RESOLVED, That the American Bar Association urges the  
2 Department of Homeland Security (DHS) to implement the  
3 following policies and procedures within the immigration  
4 removal adjudication system:

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6 (a) Increase use of prosecutorial discretion by both DHS  
7 officers and attorneys to reduce the number of Notices to  
8 Appear (“NTA”) served on noncitizens who are prima  
9 facie eligible for relief from removal, and to reduce the  
10 number of issues litigated;

11  
12 (b) Give DHS attorneys greater control over the initiation  
13 of removal proceedings, and in DHS local offices with  
14 sufficient attorney resources, establish a pilot program  
15 requiring approval of a DHS lawyer prior to issuance of all  
16 discretionary Notices to Appear by DHS officers;

17  
18 (c) To the extent possible, assign one DHS trial attorney  
19 to each removal proceeding;  
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- 21 (d) Cease issuing Notices to Appear to noncitizens who  
22 are prima facie eligible to adjust to lawful permanent  
23 resident status;  
24
- 25 (e) Upgrade DHS's data systems to permit better tracking  
26 of detainees within the detention system, and improve  
27 protocols for transfers of detainees between detention  
28 facilities to ensure notification of family members and  
29 counsel; and  
30
- 31 (f) Create a position within DHS to oversee and  
32 coordinate all aspects of DHS immigration policies and  
33 procedures, including asylum matters.  
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35 FURTHER RESOLVED, That the American Bar Association  
36 urges Congress to amend the Immigration and Nationality Act  
37 (“INA”) regarding the removal of noncitizens convicted of  
38 certain crimes that would:  
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- 40 (a) Amend the definition of “aggravated felony” to require  
41 that any such conviction must be of a felony and that a  
42 term of imprisonment of more than one year must be  
43 imposed (excluding any suspended sentence);  
44
- 45 (b) Eliminate the retroactive application of the aggravated  
46 felony provisions;  
47
- 48 (c) Restore an immigration judge’s authority to consider a  
49 discretionary application for cancellation of removal for  
50 certain lawful permanent residents convicted of an

51 aggravated felony, based on humanitarian and other  
52 grounds. Extend the same eligibility based on  
53 humanitarian grounds to deserving lawful permanent  
54 residents barred from cancellation by the offense “clock-  
55 stop” provision; and

56

57 (d) Amend the deportation ground that requires removal  
58 based upon conviction of a single crime involving moral  
59 turpitude to provide that the conviction must be of a crime  
60 for which a sentence of more than one year was imposed.