

1 **The views expressed herein have not been approved by the House of Delegates or**
2 **the Board of Governors of the American Bar Association and, accordingly, should**
3 **not be construed as representing the policy of the American Bar Association.**
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5 **American Bar Association**
6 **Commission on Ethics 20/20**

7 **Resolution**
8

9 **RESOLVED: That the American Bar Association amends Model Rule 1.7 of the**
10 **ABA Model Rules of Professional Conduct as follows (insertions underlined,**
11 **deletions ~~struck through~~):**

12
13 Rule 1.7 Conflict of Interest: Current Clients

14 (a) Except as provided in paragraph (b), a lawyer shall not represent a client if the
15 representation involves a concurrent conflict of interest. A concurrent conflict of interest
16 exists if:

17 (1) the representation of one client will be directly adverse to another client; or

18 (2) there is a significant risk that the representation of one or more clients will be
19 materially limited by the lawyer's responsibilities to another client, a former client or a
20 third person or by a personal interest of the lawyer.

21 (b) Notwithstanding the existence of a concurrent conflict of interest under
22 paragraph (a), a lawyer may represent a client if:

23 (1) the lawyer reasonably believes that the lawyer will be able to provide
24 competent and diligent representation to each affected client;

25 (2) the representation is not prohibited by law;

26 (3) the representation does not involve the assertion of a claim by one client
27 against another client represented by the lawyer in the same litigation or other
28 proceeding before a tribunal; and

29 (4) each affected client gives informed consent, confirmed in writing.
30

31 **COMMENT**

32 **General Principles**

33 [1] Loyalty and independent judgment are essential elements in the lawyer's
34 relationship to a client. Concurrent conflicts of interest can arise from the lawyer's
35 responsibilities to another client, a former client or a third person or from the lawyer's
36 own interests. For specific Rules regarding certain concurrent conflicts of interest, see
37 Rule 1.8. For former client conflicts of interest, see Rule 1.9. For conflicts of interest
38 involving prospective clients, see Rule 1.18. For definitions of "informed consent" and
39 "confirmed in writing," see Rule 1.0 (e) and (b).

40 [2] Resolution of a conflict of interest problem under this Rule requires the lawyer
41 to: 1) clearly identify the client or clients; 2) determine whether a conflict of interest
42 exists; 3) decide whether the representation may be undertaken despite the existence of a

43 conflict, i.e., whether the conflict is consentable; and 4) if so, consult with the clients
44 affected under paragraph (a) and obtain their informed consent, confirmed in writing. The
45 clients affected under paragraph (a) include both of the clients referred to in paragraph
46 (a)(1) and the one or more clients whose representation might be materially limited under
47 paragraph (a)(2).

48 [3] A conflict of interest may exist before representation is undertaken, in which
49 event the representation must be declined, unless the lawyer obtains the informed consent
50 of each client under the conditions of paragraph (b). To determine whether a conflict of
51 interest exists, a lawyer should adopt reasonable procedures, appropriate for the size and
52 type of firm and practice, to determine in both litigation and non-litigation matters the
53 persons and issues involved. See also Comment to Rule 5.1. Ignorance caused by a
54 failure to institute such procedures will not excuse a lawyer's violation of this Rule. As to
55 whether a client-lawyer relationship exists or, having once been established, is
56 continuing, see Comment to Rule 1.3 and Scope.

57 [4] If a conflict arises after representation has been undertaken, the lawyer ordinarily
58 must withdraw from the representation, unless the lawyer has obtained the informed
59 consent of the client under the conditions of paragraph (b). See Rule 1.16. Where more
60 than one client is involved, whether the lawyer may continue to represent any of the
61 clients is determined both by the lawyer's ability to comply with duties owed to the
62 former client and by the lawyer's ability to represent adequately the remaining client or
63 clients, given the lawyer's duties to the former client. See Rule 1.9. See also Comments
64 [5] and [2930].

65 [5] Unforeseeable developments, such as changes in corporate and other
66 organizational affiliations or the addition or realignment of parties in litigation, might
67 create conflicts in the midst of a representation, as when a company sued by the lawyer
68 on behalf of one client is bought by another client represented by the lawyer in an
69 unrelated matter. Depending on the circumstances, the lawyer may have the option to
70 withdraw from one of the representations in order to avoid the conflict. The lawyer must
71 seek court approval where necessary and take steps to minimize harm to the clients. See
72 Rule 1.16. The lawyer must continue to protect the confidences of the client from whose
73 representation the lawyer has withdrawn. See Rule 1.9 (c).

74 **Identifying Conflicts of Interest: Directly Adverse**

75 [6] Loyalty to a current client prohibits undertaking representation directly adverse
76 to that client without that client's informed consent. Thus, absent consent, a lawyer may
77 not act as an advocate in one matter against a person the lawyer represents in some other
78 matter, even when the matters are wholly unrelated. The client as to whom the
79 representation is directly adverse is likely to feel betrayed, and the resulting damage to
80 the client-lawyer relationship is likely to impair the lawyer's ability to represent the client
81 effectively. In addition, the client on whose behalf the adverse representation is
82 undertaken reasonably may fear that the lawyer will pursue that client's case less
83 effectively out of deference to the other client, i.e., that the representation may be
84 materially limited by the lawyer's interest in retaining the current client. Similarly, a
85 directly adverse conflict may arise when a lawyer is required to cross-examine a client
86 who appears as a witness in a lawsuit involving another client, as when the testimony will
87 be damaging to the client who is represented in the lawsuit. On the other hand,

88 simultaneous representation in unrelated matters of clients whose interests are only
89 economically adverse, such as representation of competing economic enterprises in
90 unrelated litigation, does not ordinarily constitute a conflict of interest and thus may not
91 require consent of the respective clients.

92 [7] Directly adverse conflicts can also arise in transactional matters. For example, if
93 a lawyer is asked to represent the seller of a business in negotiations with a buyer
94 represented by the lawyer, not in the same transaction but in another, unrelated matter,
95 the lawyer could not undertake the representation without the informed consent of each
96 client.

97 **Identifying Conflicts of Interest: Material Limitation**

98 [8] Even where there is no direct adverseness, a conflict of interest exists if there is a
99 significant risk that a lawyer's ability to consider, recommend or carry out an appropriate
100 course of action for the client will be materially limited as a result of the lawyer's other
101 responsibilities or interests. For example, a lawyer asked to represent several individuals
102 seeking to form a joint venture is likely to be materially limited in the lawyer's ability to
103 recommend or advocate all possible positions that each might take because of the
104 lawyer's duty of loyalty to the others. The conflict in effect forecloses alternatives that
105 would otherwise be available to the client. The mere possibility of subsequent harm does
106 not itself require disclosure and consent. The critical questions are the likelihood that a
107 difference in interests will eventuate and, if it does, whether it will materially interfere
108 with the lawyer's independent professional judgment in considering alternatives or
109 foreclose courses of action that reasonably should be pursued on behalf of the client.

110 **Lawyer's Responsibilities to Former Clients and Other Third Persons**

111 [9] In addition to conflicts with other current clients, a lawyer's duties of loyalty and
112 independence may be materially limited by responsibilities to former clients under Rule
113 1.9 or by the lawyer's responsibilities to other persons, such as fiduciary duties arising
114 from a lawyer's service as a trustee, executor or corporate director.

115 **Personal Interest Conflicts**

116 [10] The lawyer's own interests should not be permitted to have an adverse effect on
117 representation of a client. For example, if the probity of a lawyer's own conduct in a
118 transaction is in serious question, it may be difficult or impossible for the lawyer to give a
119 client detached advice. Similarly, when a lawyer has discussions concerning possible
120 employment with an opponent of the lawyer's client, or with a law firm representing the
121 opponent, such discussions could materially limit the lawyer's representation of the
122 client. In addition, a lawyer may not allow related business interests to affect
123 representation, for example, by referring clients to an enterprise in which the lawyer has
124 an undisclosed financial interest. See Rule 1.8 for specific Rules pertaining to a number
125 of personal interest conflicts, including business transactions with clients. See also Rule
126 1.10 (personal interest conflicts under Rule 1.7 ordinarily are not imputed to other
127 lawyers in a law firm).

128 [11] When lawyers representing different clients in the same matter or in
129 substantially related matters are closely related by blood or marriage, there may be a
130 significant risk that client confidences will be revealed and that the lawyer's family
131 relationship will interfere with both loyalty and independent professional judgment. As a
132 result, each client is entitled to know of the existence and implications of the relationship

133 between the lawyers before the lawyer agrees to undertake the representation. Thus, a
134 lawyer related to another lawyer, e.g., as parent, child, sibling or spouse, ordinarily may
135 not represent a client in a matter where that lawyer is representing another party, unless
136 each client gives informed consent. The disqualification arising from a close family
137 relationship is personal and ordinarily is not imputed to members of firms with whom the
138 lawyers are associated. See Rule 1.10.

139 [12] A lawyer is prohibited from engaging in sexual relationships with a client
140 unless the sexual relationship predates the formation of the client-lawyer relationship. See
141 Rule 1.8(j).

142 **Interest of Person Paying for a Lawyer's Service**

143 [13] A lawyer may be paid from a source other than the client, including a coclient,
144 if the client is informed of that fact and consents and the arrangement does not
145 compromise the lawyer's duty of loyalty or independent judgment to the client. See Rule
146 1.8(f). If acceptance of the payment from any other source presents a significant risk that
147 the lawyer's representation of the client will be materially limited by the lawyer's own
148 interest in accommodating the person paying the lawyer's fee or by the lawyer's
149 responsibilities to a payer who is also a co-client, then the lawyer must comply with the
150 requirements of paragraph (b) before accepting the representation, including determining
151 whether the conflict is consentable and, if so, that the client has adequate information
152 about the material risks of the representation.

153 **Prohibited Representations**

154 [14] Ordinarily, clients may consent to representation notwithstanding a conflict.
155 However, as indicated in paragraph (b), some conflicts are nonconsentable, meaning that
156 the lawyer involved cannot properly ask for such agreement or provide representation on
157 the basis of the clients consent. When the lawyer is representing more than one client, the
158 question of consentability must be resolved as to each client.

159 [15] Consentability is typically determined by considering whether the interests of
160 the clients will be adequately protected if the clients are permitted to give their informed
161 consent to representation burdened by a conflict of interest. Thus, under paragraph (b)(1),
162 representation is prohibited if in the circumstances the lawyer cannot reasonably
163 conclude that the lawyer will be able to provide competent and diligent representation.
164 See Rule 1.1 (competence) and Rule 1.3 (diligence).

165 [16] Paragraph (b)(2) describes conflicts that are nonconsentable because the
166 representation is prohibited by applicable law. For example, in some states substantive
167 law provides that the same lawyer may not represent more than one defendant in a capital
168 case, even with the consent of the clients, and under federal criminal statutes certain
169 representations by a former government lawyer are prohibited, despite the informed
170 consent of the former client. In addition, decisional law in some states limits the ability of
171 a governmental client, such as a municipality, to consent to a conflict of interest.

172 [17] Paragraph (b)(3) describes conflicts that are nonconsentable because of the
173 institutional interest in vigorous development of each client's position when the clients
174 are aligned directly against each other in the same litigation or other proceeding before a
175 tribunal. Whether clients are aligned directly against each other within the meaning of
176 this paragraph requires examination of the context of the proceeding. Although this
177 paragraph does not preclude a lawyer's multiple representation of adverse parties to a

178 mediation (because mediation is not a proceeding before a “tribunal” under Rule
179 1.0(m)), such representation may be precluded by paragraph (b)(1).

180 **Informed Consent**

181 [18] Informed consent requires that each affected client be aware of the relevant
182 circumstances and of the material and reasonably foreseeable ways that the conflict could
183 have adverse effects on the interests of that client. See Rule 1.0(e) (informed consent).
184 The information required depends on the nature of the conflict and the nature of the risks
185 involved. When representation of multiple clients in a single matter is undertaken, the
186 information must include the implications of the common representation, including
187 possible effects on loyalty, confidentiality and the attorney-client privilege and the
188 advantages and risks involved. See Comments [3031] and [3432] (effect of common
189 representation on confidentiality).

190 [19] Under some circumstances it may be impossible to make the disclosure
191 necessary to obtain consent. For example, when the lawyer represents different clients in
192 related matters and one of the clients refuses to consent to the disclosure necessary to
193 permit the other client to make an informed decision, the lawyer cannot properly ask the
194 latter to consent. In some cases the alternative to common representation can be that each
195 party may have to obtain separate representation with the possibility of incurring
196 additional costs. These costs, along with the benefits of securing separate representation,
197 are factors that may be considered by the affected client in determining whether common
198 representation is in the client’s interests.

199 **Consent Confirmed in Writing**

200 [20] Paragraph (b) requires the lawyer to obtain the informed consent of the client,
201 confirmed in writing. Such a writing may consist of a document executed by the client or
202 one that the lawyer promptly records and transmits to the client following an oral
203 consent. See Rule 1.0(b). See also Rule 1.0(n) (writing includes electronic transmission).
204 If it is not feasible to obtain or transmit the writing at the time the client gives informed
205 consent, then the lawyer must obtain or transmit it within a reasonable time thereafter.
206 See Rule 1.0(b). The requirement of a writing does not supplant the need in most cases
207 for the lawyer to talk with the client, to explain the risks and advantages, if any, of
208 representation burdened with a conflict of interest, as well as reasonably available
209 alternatives, and to afford the client a reasonable opportunity to consider the risks and
210 alternatives and to raise questions and concerns. Rather, the writing is required in order to
211 impress upon clients the seriousness of the decision the client is being asked to make and
212 to avoid disputes or ambiguities that might later occur in the absence of a writing.

213 **Revoking Consent**

214 [21] A client who has given consent to a conflict may revoke the consent and, like
215 any other client, may terminate the lawyer’s representation at any time. Whether revoking
216 consent to the client’s own representation precludes the lawyer from continuing to
217 represent other clients depends on the circumstances, including the nature of the conflict,
218 whether the client revoked consent because of a material change in circumstances, the
219 reasonable expectations of the other client and whether material detriment to the other
220 clients or the lawyer would result.

221 **Consent to Future Conflict**

222 [22] Whether a lawyer may properly request a client to waive conflicts that might
223 arise in the future is subject to the test of paragraph (b). The effectiveness of such waivers
224 is generally determined by the extent to which the client reasonably understands the
225 material risks that the waiver entails. The more comprehensive the explanation of the
226 types of future representations that might arise and the actual and reasonably foreseeable
227 adverse consequences of those representations, the greater the likelihood that the client
228 will have the requisite understanding. Thus, if the client agrees to consent to a particular
229 type of conflict with which the client is already familiar, then the consent ordinarily will
230 be effective with regard to that type of conflict. If the consent is general and open-ended,
231 then the consent ordinarily will be ineffective, because it is not reasonably likely that the
232 client will have understood the material risks involved. On the other hand, if the client is
233 an experienced user of the legal services involved and is reasonably informed regarding
234 the risk that a conflict may arise, such consent is more likely to be effective, particularly
235 if, e.g., the client is independently represented by other counsel in giving consent and the
236 consent is limited to future conflicts unrelated to the subject of the representation. In any
237 case, advance consent cannot be effective if the circumstances that materialize in the
238 future are such as would make the conflict nonconsentable under paragraph (b).

239 **Choice of Rule Agreements**

240
241 [23] A matter may require a lawyer to perform work in multiple jurisdictions whose
242 conflict rules differ. To ensure that a lawyer and client have the ability to reduce
243 uncertainty and to predict which conflict rules will apply to a matter, the lawyer and
244 client may agree that their relationship concerning the matter will be governed by the
245 conflict rules of a specific United States or foreign jurisdiction, which may be other than
246 the jurisdiction whose rules would apply under Rule 8.5(b) absent such agreement. Any
247 such agreement, however, is subject to the following conditions: The client gives
248 informed consent to the agreement, confirmed in writing; the lawyer advises the client in
249 writing of the desirability of seeking independent counsel regarding the agreement; the
250 client has a reasonable opportunity to consult with independent counsel regarding the
251 agreement; the selected jurisdiction must be one in which the predominant effect of, or
252 substantial work relating to, the matter is reasonably expected to occur; and the
253 agreement may not result in the application of a conflict rule to which informed client
254 consent is not permitted under the rules of the jurisdiction whose rules would otherwise
255 govern the matter. See Rules 1.7(b) and 8.5(b). Client consent under this paragraph is
256 more likely to be effective if the client is an experienced user of legal services.
257

258 **Conflicts in Litigation**

259 [24] Paragraph (b)(3) prohibits representation of opposing parties in the same
260 litigation, regardless of the clients' consent. On the other hand, simultaneous
261 representation of parties whose interests in litigation may conflict, such as coplaintiffs or
262 codefendants, is governed by paragraph (a)(2). A conflict may exist by reason of
263 substantial discrepancy in the parties' testimony, incompatibility in positions in relation
264 to an opposing party or the fact that there are substantially different possibilities of
265 settlement of the claims or liabilities in question. Such conflicts can arise in criminal
266 cases as well as civil. The potential for conflict of interest in representing multiple

267 defendants in a criminal case is so grave that ordinarily a lawyer should decline to
268 represent more than one codefendant. On the other hand, common representation of
269 persons having similar interests in civil litigation is proper if the requirements of
270 paragraph (b) are met.

271 [254] Ordinarily a lawyer may take inconsistent legal positions in different tribunals
272 at different times on behalf of different clients. The mere fact that advocating a legal
273 position on behalf of one client might create precedent adverse to the interests of a client
274 represented by the lawyer in an unrelated matter does not create a conflict of interest. A
275 conflict of interest exists, however, if there is a significant risk that a lawyer's action on
276 behalf of one client will materially limit the lawyer's effectiveness in representing
277 another client in a different case; for example, when a decision favoring one client will
278 create a precedent likely to seriously weaken the position taken on behalf of the other
279 client. Factors relevant in determining whether the clients need to be advised of the risk
280 include: where the cases are pending, whether the issue is substantive or procedural, the
281 temporal relationship between the matters, the significance of the issue to the immediate
282 and long-term interests of the clients involved and the clients' reasonable expectations in
283 retaining the lawyer. If there is significant risk of material limitation, then absent
284 informed consent of the affected clients, the lawyer must refuse one of the representations
285 or withdraw from one or both matters.

286 [265] When a lawyer represents or seeks to represent a class of plaintiffs or
287 defendants in a class-action lawsuit, unnamed members of the class are ordinarily not
288 considered to be clients of the lawyer for purposes of applying paragraph (a)(1) of this
289 Rule. Thus, the lawyer does not typically need to get the consent of such a person before
290 representing a client suing the person in an unrelated matter. Similarly, a lawyer seeking
291 to represent an opponent in a class action does not typically need the consent of an
292 unnamed member of the class whom the lawyer represents in an unrelated matter.

293 **Nonlitigation Conflicts**

294 [276] Conflicts of interest under paragraphs (a)(1) and (a)(2) arise in contexts other
295 than litigation. For a discussion of directly adverse conflicts in transactional matters, see
296 Comment [7]. Relevant factors in determining whether there is significant potential for
297 material limitation include the duration and intimacy of the lawyer's relationship with the
298 client or clients involved, the functions being performed by the lawyer, the likelihood that
299 disagreements will arise and the likely prejudice to the client from the conflict. The
300 question is often one of proximity and degree. See Comment [8].

301 [287] For example, conflict questions may arise in estate planning and estate
302 administration. A lawyer may be called upon to prepare wills for several family
303 members, such as husband and wife, and, depending upon the circumstances, a conflict of
304 interest may be present. In estate administration the identity of the client may be unclear
305 under the law of a particular jurisdiction. Under one view, the client is the fiduciary;
306 under another view the client is the estate or trust, including its beneficiaries. In order to
307 comply with conflict of interest rules, the lawyer should make clear the lawyer's
308 relationship to the parties involved.

309 [298] Whether a conflict is consentable depends on the circumstances. For example,
310 a lawyer may not represent multiple parties to a negotiation whose interests are
311 fundamentally antagonistic to each other, but common representation is permissible

312 where the clients are generally aligned in interest even though there is some difference in
313 interest among them. Thus, a lawyer may seek to establish or adjust a relationship
314 between clients on an amicable and mutually advantageous basis; for example, in helping
315 to organize a business in which two or more clients are entrepreneurs, working out the
316 financial reorganization of an enterprise in which two or more clients have an interest or
317 arranging a property distribution in settlement of an estate. The lawyer seeks to resolve
318 potentially adverse interests by developing the parties' mutual interests. Otherwise, each
319 party might have to obtain separate representation, with the possibility of incurring
320 additional cost, complication or even litigation. Given these and other relevant factors,
321 the clients may prefer that the lawyer act for all of them.

322 **Special Considerations in Common Representation**

323 [3029] In considering whether to represent multiple clients in the same matter, a
324 lawyer should be mindful that if the common representation fails because the potentially
325 adverse interests cannot be reconciled, the result can be additional cost, embarrassment
326 and recrimination. Ordinarily, the lawyer will be forced to withdraw from representing all
327 of the clients if the common representation fails. In some situations, the risk of failure is
328 so great that multiple representation is plainly impossible. For example, a lawyer cannot
329 undertake common representation of clients where contentious litigation or negotiations
330 between them are imminent or contemplated. Moreover, because the lawyer is required to
331 be impartial between commonly represented clients, representation of multiple clients is
332 improper when it is unlikely that impartiality can be maintained. Generally, if the
333 relationship between the parties has already assumed antagonism, the possibility that the
334 clients' interests can be adequately served by common representation is not very good.
335 Other relevant factors are whether the lawyer subsequently will represent both parties on
336 a continuing basis and whether the situation involves creating or terminating a
337 relationship between the parties.

338 [310] A particularly important factor in determining the appropriateness of common
339 representation is the effect on client-lawyer confidentiality and the attorney-client
340 privilege. With regard to the attorney-client privilege, the prevailing rule is that, as
341 between commonly represented clients, the privilege does not attach. Hence, it must be
342 assumed that if litigation eventuates between the clients, the privilege will not protect any
343 such communications, and the clients should be so advised.

344 [324] As to the duty of confidentiality, continued common representation will
345 almost certainly be inadequate if one client asks the lawyer not to disclose to the other
346 client information relevant to the common representation. This is so because the lawyer
347 has an equal duty of loyalty to each client, and each client has the right to be informed of
348 anything bearing on the representation that might affect that client's interests and the
349 right to expect that the lawyer will use that information to that client's benefit. See Rule
350 1.4. The lawyer should, at the outset of the common representation and as part of the
351 process of obtaining each client's informed consent, advise each client that information
352 will be shared and that the lawyer will have to withdraw if one client decides that some
353 matter material to the representation should be kept from the other. In limited
354 circumstances, it may be appropriate for the lawyer to proceed with the representation
355 when the clients have agreed, after being properly informed, that the lawyer will keep
356 certain information confidential. For example, the lawyer may reasonably conclude that
357 failure to disclose one client's trade secrets to another client will not adversely affect

358 representation involving a joint venture between the clients and agree to keep that
359 information confidential with the informed consent of both clients.

360 [332] When seeking to establish or adjust a relationship between clients, the lawyer
361 should make clear that the lawyer's role is not that of partisanship normally expected in
362 other circumstances and, thus, that the clients may be required to assume greater
363 responsibility for decisions than when each client is separately represented. Any
364 limitations on the scope of the representation made necessary as a result of the common
365 representation should be fully explained to the clients at the outset of the representation.
366 See Rule 1.2(c).

367 [343] Subject to the above limitations, each client in the common representation has
368 the right to loyal and diligent representation and the protection of Rule 1.9 concerning the
369 obligations to a former client. The client also has the right to discharge the lawyer as
370 stated in Rule 1.16.

371 **Organizational Clients**

372 [354] A lawyer who represents a corporation or other organization does not, by
373 virtue of that representation, necessarily represent any constituent or affiliated
374 organization, such as a parent or subsidiary. See Rule 1.13(a). Thus, the lawyer for an
375 organization is not barred from accepting representation adverse to an affiliate in an
376 unrelated matter, unless the circumstances are such that the affiliate should also be
377 considered a client of the lawyer, there is an understanding between the lawyer and the
378 organizational client that the lawyer will avoid representation adverse to the client's
379 affiliates, or the lawyer's obligations to either the organizational client or the new client
380 are likely to limit materially the lawyer's representation of the other client.

381 [365] A lawyer for a corporation or other organization who is also a member of its
382 board of directors should determine whether the responsibilities of the two roles may
383 conflict. The lawyer may be called on to advise the corporation in matters involving
384 actions of the directors. Consideration should be given to the frequency with which such
385 situations may arise, the potential intensity of the conflict, the effect of the lawyer's
386 resignation from the board and the possibility of the corporation's obtaining legal advice
387 from another lawyer in such situations. If there is material risk that the dual role will
388 compromise the lawyer's independence of professional judgment, the lawyer should not
389 serve as a director or should cease to act as the corporation's lawyer when conflicts of
390 interest arise. The lawyer should advise the other members of the board that in some
391 circumstances matters discussed at board meetings while the lawyer is present in the
392 capacity of director might not be protected by the attorney-client privilege and that
393 conflict of interest considerations might require the lawyer's recusal as a director or
394 might require the lawyer and the lawyer's firm to decline representation of the
395 corporation in a matter.

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The views expressed herein have not been approved by the House of Delegates or the Board of Governors of the American Bar Association and, accordingly, should not be construed as representing the policy of the American Bar Association.

REPORT

The American Bar Association's Commission on Ethics 20/20 has heard about and studied the choice of law problems that arise when an ethics issue implicates multiple jurisdictions with inconsistent rules of professional conduct. The problems are particularly acute in jurisdictions with inconsistent conflict of interest rules. This Report describes the Commission's proposals to address these problems.

To develop appropriate recommendations in this area, the Commission researched and studied common conflicts-related choice of law problems. To assist in these efforts, the Commission's Uniformity, Choice of Law, and Conflicts of Interest Working Group included participants from the Standing Committee on Ethics and Professional Responsibility, the Standing Committee on Client Protection, the Standing Committee on Professional Discipline, and the National Organization of Bar Counsel. They made important contributions to the Working Group's understanding of the issues and the development of the Resolutions accompanying this Report. Moreover, the Commission released an Issues Paper identifying a wide range of conflicts-related choice of law problems and received numerous responses. The Commission also heard testimony from lawyers in various practicing settings and organizations regarding these issues.

As a result of these efforts, the Commission is proposing that, subject to several limitations, lawyers and clients should have the freedom to agree that their relationship will be governed by a particular jurisdiction's rules of professional conduct relating to conflicts of interest. This proposal recognizes that Rule 8.5(b) does not and cannot provide bright line assurance regarding this issue. The Commission concluded that an agreement to be governed by the rules of a particular jurisdiction can help provide clients and lawyers with increased certainty and reduce some of the choice of law problems that may arise due to inconsistencies among jurisdictions' conflict of interest rules. To this end, the Commission is proposing a new Comment [23] to Rule 1.7, which would describe the circumstances under which such agreements are permissible.

The Commission also will recommend that the Standing Committee on Ethics and Professional Responsibility draft a Formal Opinion that would provide greater guidance on how to resolve conflicts-related inconsistencies in the absence of the kinds of agreements anticipated by proposed Comment [23]. The Commission considered a number of methods for offering this guidance within the Model Rules of Professional Conduct itself, but ultimately determined that the resolution of conflicts-related inconsistencies requires a fact-based inquiry that is not amenable to Model Rules treatment. Although Rule 8.5 offers some guidance in this regard, the Commission concluded that the Rule contains many ambiguities that could be usefully clarified in a Formal Opinion. The Commission believes that a Formal Opinion on this topic, in combination with the proposed amendment to Comment [23] to Rule 1.7, will enable lawyers,

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clients, and courts to be able to predict with greater certainty which jurisdiction’s conflict rules will govern their relationships.

Proposal to Add Comment [23] to Model Rule 1.7

The Commission concluded that lawyers and clients will benefit from being able to agree at the outset of a matter that the representation will be governed by a specified jurisdiction’s conflict of interest rules.

The Commission determined that these agreements are conceptually analogous to waivers of future conflicts described in Comment [22] of Rule 1.7. In particular, Comment [22] already permits clients to agree to a broad waiver of future conflicts, so the Commission concluded that clients should also be permitted to choose to be governed by the conflict rules of a named jurisdiction, with certain qualifications discussed below. For example, a lawyer and client might agree that “Rules 1.7, 1.9, and 1.10 of the Ohio Rules of Professional Conduct will govern the lawyer’s work in this matter.” (Moreover, because of the analogy to Comment [22], the Commission concluded that the appropriate location for the new Comment language is immediately after Comment [22] in a new Comment [23].)

Proposed Comment [23] contains several important and necessary limitations. First, the client must give informed consent confirmed in writing and must have an opportunity to consult with counsel. These conditions are similar to those mentioned in the context of Comment [22] (which references the requirement in Rule 1.7(b)(4) regarding informed written consent), and the rationales for these conditions apply equally well to the proposed new Comment.

Second, proposed Comment [23] requires that the selected jurisdiction be one in which the predominant effect of, or substantial work relating to, the matter is reasonably expected to occur. This requirement is designed to ensure that there is a reasonable nexus between the selected jurisdiction and the matter. Such a nexus is frequently required when parties agree to choice of law provisions in contracts, and the Commission concluded that a nexus requirement is prudent in this context as well to ensure that the selected jurisdiction has a reasonable connection to the applicable representation.¹

The final requirement recognizes that, regardless of the jurisdiction that is selected, the client cannot agree to a representation that is considered to be “non-consentable” under the rules of the jurisdiction that would otherwise govern the relationship under Rule 8.5. For example, if a particular representation would normally be governed by a jurisdiction that has adopted the Model Rules, the lawyer and client cannot agree to be bound by the rules of a jurisdiction that would allow the lawyer to undertake a representation that would be “non-consentable” under

¹ See, e.g., Restatement (Second) of Conflict of Laws § 187.

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Rule 1.7(b) or to which the client cannot give informed consent as that term is defined in Rule 1.0(e).

The proposed Comment concludes with the observation that these agreements are more likely to be effective if a client is an experienced user of the legal services involved. The client's experience is a relevant factor in Comment [22] when determining whether waivers of future conflicts are effective, and the Commission concluded that it should also be a factor when determining the effectiveness of an agreement specifying which jurisdiction's conflict rules will govern the matter.

Conclusion

Conflicts-related choice of law problems are commonly encountered, but the Rules currently offer little guidance on how to resolve them. The Commission's proposal is intended to provide more predictability to clients and their lawyers by permitting them to agree in advance to be bound by the conflict rules of a particular jurisdiction. For this reason, the Commission respectfully requests that the House of Delegates adopt the proposed amendments set forth in the accompanying Resolution.